

Phil Norrey
Chief Executive

To: The Chair and Members of the
Torrige Highways and Traffic
Orders Committee

County Hall
Topsham Road
Exeter
Devon
EX2 4QD

(See below)

Your ref :
Our ref :

Date : 16 March 2020
Please ask for : Gerry Rufolo, 01392 382299

Email: gerry.rufolo@devon.gov.uk

TORRIDGE HIGHWAYS AND TRAFFIC ORDERS COMMITTEE

Tuesday, 24th March, 2020

A meeting of the Torrige Highways and Traffic Orders Committee is to be held on the above date at 10.30 am at Committee Rooms at Town Hall, Bridge Street, Bideford to consider the following matters.

P NORREY
Chief Executive

A G E N D A

PART 1 OPEN COMMITTEE

- 1 Apologies for Absence
- 2 Minutes (Pages 1 - 4)
Minutes of the meeting held on 9 October 2019 (attached).
- 3 Items Requiring Urgent Attention
Items which in the opinion of the Chairman should be considered at the meeting as matters of urgency.

MATTERS FOR DECISION

- 4 Safety Issues - A3072 Brandis Corner (Pages 5 - 8)
Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/20/15), attached.

Electoral Divisions(s): Holsworthy Rural

- 5 Mill Street Traffic Order
(In accordance with Standing Order 23(2) Councillor Hellyer has requested that the Committee consider this matter)

- 6 Clear Street Charter for Bideford
(In accordance with Standing Order 23(2) Councillor Hellyer has requested that the Committee consider this matter)
- 7 B3232 Barnstaple to Torrington Road
(In accordance with Standing Order 23(2) Councillor Hellyer has requested that the Committee consider this matter)
- 8 State of Disrepair of Torridge roads/A39
(In accordance with Standing Order 23(2) Councillor McKenzie has requested that the Committee consider this matter)
- 9 Footpaths/pavements not Highways maintained
(In accordance with Standing Order 23(2) Councillor Saywell has requested that the Committee consider this matter)
- 10 Long-term Maintenance of minor rural roads
(In accordance with Standing Order 23(2) Councillor Saywell has requested that the Committee consider this matter)
- 11 Delegated Powers (Pages 9 - 10)
Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/20/16), attached.

Electoral Divisions(s): All in Torridge

STANDING ITEMS

- 12 Petitions/Parking Policy Reviews
[An item to be taken under s18 of the Traffic Management Act 2004 relating to any reviews of parking policy sought in line with the Council's Petition Scheme (<https://new.devon.gov.uk/democracy/guide/constitutionparts2-4/part-4-section-7-petition-scheme/>).

MATTERS FOR INFORMATION

- 13 Dates of future meetings
26 June, 9 October 2020 and 3 February 2021.

PART II - ITEMS WHICH IN THE OPINION OF THE CHAIRMAN MAY BE TAKEN IN THE ABSENCE OF THE PRESS AND PUBLIC

Nil

<p>Part II Reports</p> <p>Members are reminded that Part II reports contain exempt information and should therefore be treated accordingly. They should not be disclosed or passed on to any other person(s).</p> <p>Members are also reminded of the need to dispose of such reports carefully and are therefore invited to return them to the Democratic Services Officer at the conclusion of the meeting for disposal.</p> <p>Agenda Items and Attendance of District & Town/Parish Councillors</p> <p>Under the provisions of Standing Order 23, any member of the HATOC (including the District Council representatives) may put an item on the Agenda for the HATOC relevant to the functions of the Committee, subject to them giving notice in writing to the Chief Executive of the matter to be discussed by 9.00am on the eighth working day before the meeting. Any member of the District Council for the area covered by the HATOC who is not a member of the Committee, or a Town or Parish Councillor within the area covered by the HATOC, may, after giving 24 hours' notice in writing to the Chief Executive, attend and speak to any item on the Agenda with the consent of the Committee.</p> <p>For further information please contact Gerry Rufolo on 01392 382299.</p>
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MembershipCounty Councillors

Councillors A Eastman (Chair), L Hellyer, T Inch, B Parsons and A Saywell

Exeter City Council

Councillors Mckenzie, R Wiseman and R Cragie

Declaration of Interests

Members are reminded that they must declare any interest they may have in any item to be considered at this meeting, prior to any discussion taking place on that item.

Access to Information

Any person wishing to inspect any minutes, reports or lists of background papers relating to any item on this agenda should contact Gerry Rufolo on 01392 382299. Agenda and minutes of the Committee are published on the Council's Website and can also be accessed via the Modern.Gov app, available from the usual stores.

Webcasting, Recording or Reporting of Meetings and Proceedings

The proceedings of this meeting may be recorded for broadcasting live on the internet via the 'Democracy Centre' on the County Council's website. The whole of the meeting may be broadcast apart from any confidential items which may need to be considered in the absence of the press and public. For more information go to: <http://www.devoncc.public-i.tv/core/>

In addition, anyone wishing to film part or all of the proceedings may do so unless the press and public are excluded for that part of the meeting or there is good reason not to do so, as directed by the Chair. Any filming must be done as unobtrusively as possible from a single fixed position without the use of any additional lighting; focusing only on those actively participating in the meeting and having regard also to the wishes of any member of the public present who may not wish to be filmed. As a matter of courtesy, anyone wishing to film proceedings is asked to advise the Chair or the Democratic Services Officer in attendance so that all those present may be made aware that is happening.

Members of the public may also use Facebook and Twitter or other forms of social media to report on proceedings at this meeting. An open, publicly available Wi-Fi network (i.e. DCC) is normally available for meetings held in the Committee Suite at County Hall. For information on Wi-Fi availability at other locations, please contact the Officer identified above.

Public Participation

Any member of the public resident in the administrative area of the County of Devon may make a presentation on any proposed traffic order being considered by the Committee. Any request to make a presentation must be given to the Chief Executive's Directorate, County Hall, Exeter by 12 noon on the fourth working day before the relevant meeting. The name of the person making the presentation will be recorded in the minutes.

For further information please contact Gerry Rufolo on 01392 382299.

Emergencies

In the event of the fire alarm sounding leave the building immediately by the nearest available exit, following the fire exit signs. If doors fail to unlock press the Green break glass next to the door. Do not stop to collect personal belongings, do not use the lifts, do not re-enter the building until told to do so.

Mobile Phones

Please switch off all mobile phones before entering the Committee Room or Council Chamber

If you need a copy of this Agenda and/or a Report in another format (e.g. large print, audio tape, Braille or other languages), please contact the Customer Service Centre on 0345 155 1015 or email: committee@devon.gov.uk or write to the Democratic and Scrutiny Secretariat in G31, County Hall, Exeter, EX2 4QD.



Induction loop system available

TORRIDGE HIGHWAYS AND TRAFFIC ORDERS COMMITTEE

8 October 2019

Present:-

Devon County Council

Councillors A Eastman (Chair), L Hellyer, T Inch, B Parsons and A Saywell

Torrige District Council

Councillor J Mckenzie

Attending in Accordance with Standing Order 25(2)

Councillors B Pennington and N Manners

Apologies

Councillor R Wiseman

* 69

Minutes

RESOLVED that the Minutes of the Meeting held on 13 June 2019 be signed as a correct record.

* 70

Items Requiring Urgent Attention

There was no item raised as a matter of urgency.

* 71

Highways Permit Scheme

(Councillor Parsons declared a personal interest by virtue of his membership of the County Council's Cabinet which was considering proposals for a permit scheme the following day)

Councillor N Manners (Bradford and Cookbury Parish Council) attended in accordance with Standing Order 25 and spoke to this item in relation to the proposed fees, levels of inspection and quality checks.

The Committee received a presentation from the Highways Systems Manager on a proposed permit scheme for approving works on the highway and the introduction of statutory regulations. The presentation covered:

- the current noticing system for informing the County Council as Highways Authority of proposed road works;
- the Council's statutory duty to coordinate works and reduce disruption;
- the requirement for all local authorities to consider introducing a scheme by April 2020;
- the project timeline;
- the scope covering all statutory undertakers and DCC Highway works and in phase 2 all other privately licenced works;
- types of highway works included in the proposed scheme;
- permit discounts available for recommended good practice; and
- the range of conditions permitted.

Discussion points with the Officers included:

- the provisions within the proposed scheme for emergency works which also allowed for the imposition of reasonable conditions by the County Council as appropriate;

Agenda Item 2

- up to 10% of the works would be inspected with costs being recovered (above that costs could not be recovered from the utilities);
- any faults or poor reinstatement works could be reported to the County Council by parish councils or the public;
- fee levels and limits were determined by the Regulations and designed for the recovery of costs (with an additional 12.4 FTE staff proposed) and surpluses were not permitted under the Scheme; and changes to fee levels could be made (over a three period) as appropriate;
- there was no provision for the setting of 'bonds' to recover additional costs arising from poor quality reinstatement but fines to recover additional costs were permissible;
- it was envisaged that there would be environmental benefits arising from the new scheme relating to reduction in congestion/delays and re-use of materials/rubble etc for example;
- the Scheme would apply equally to the Local Authority and its contractors as well as Utilities and private contractors;
- the proposed timeline included a period for consultation (including the Devon and Somerset Fire and Rescue Service) before 'going live' in March 2020 for statutory undertakers and Devon Highways; and March 2021 for private contractors; and
- an update from the Cabinet Member for Highways Management to Members on future trends/changes with reference to electric vehicles, charging points, induction roads and investment in new associated infrastructure.

The Chair thanked the Officer for the informative presentation.

[N.B. presentation attached to these minutes of this meeting and additional information on the Scheme was available at: www.devon.gov.uk/workspermit-scheme]

* 72 **Brandis Corner (Bradford and Cookbury Parish Council) - Dangers Related to the Junction and aspects of Mitigation and Road Markings**

In accordance with Standing Order 23(2) Councillor B Parsons had asked that the Committee consider safety issues at Brandis Corner (A3072) and poor road markings and at other locations in his Division. He asked that priority be given to the safety issues at Brandis Corner.

Councillors B Pennington and N Manning (Bradford and Cookbury Parish Council) attended in accordance with Standing Order 25 and spoke to this item concerning safety issues at this location relating to poor visibility which had led to incidents and near misses. They suggested mitigation measures such as a yellow box, a 'stop' sign, double white lines to prevent overtaking, speed restrictions and improved signage (the current sign was dirty and not clearly visible).

The Neighbourhood Highway Manager reported that he would investigate the matter with a view to a Road Safety Assessment and report back to Members.

It was **MOVED** by Councillor Parsons, **SECONDED** by Councillor Saywell and

RESOLVED that a Report be circulated to Members and if necessary consideration be given to convening a special meeting of this Committee to consider this matter.

* 73 **Barton Road - Uneven Road Surfaces: Concerns by Buckland Brewer Parish Council**

In accordance with Standing Order 23(2) Councillor B Parsons had asked that the Committee consider the Parish Council's concerns about the generally poor conditions of pavements and the impact on elderly residents in particular. The Neighbourhood Highways Manager reported that the route had been checked, that no defects meeting the Council's criteria had been identified, and therefore no action was planned.

The Neighbourhood Highway Manager referred to the 'Doing What Matters' initiative addressing issues and priorities raised by local communities. The pilot has been well received in the twelve trial parishes in Torridge and West Devon and it was planned to extend it to other parishes and an urban area with the intention of rolling it out across Devon in the next 12-18 months.

* **74** **Holsworthy Signage**

In accordance with Standing Order 23(2) Councillor B Parsons had asked that the Committee consider the removal of unauthorised signage which had been previously raised. The Neighbourhood Highway Manager undertook to investigate.

* **75** **Grinacombe Moor (Broadwoodwidge Parish Council) - Heavy Traffic passing through during early morning hours, noise and impact on the Road Surface**

In accordance with Standing Order 23(2) Councillor B Parsons had asked that the Committee consider concerns from the Parish Council relating to heavy traffic in the Ashmill area, impact on the roads and resultant noise nuisance. The Parish Council had requested road patching works on the Ashmill Road towards Halwill to alleviate the problems. The Neighbourhood Highway Manager reported that there were limited actions that could be undertaken in respect of HGV routing and that he would investigate the proposal for patching repairs.

* **76** **Aids to Movement Budget and the Need for dropped crossings in the Clifton street area of Bideford East- access by wheelchair or mobility scooter**

In accordance with Standing Order 23(2) Councillor L Hellyer had asked that the Committee consider the level of the Aids to Movement budget which she felt was insufficient to meet local demand and difficulties for wheelchair and mobility scooter access in the East of the Water area with its difficult topography.

The Neighbourhood Highway Manager reported that whilst individual schemes were normally relatively inexpensive the overall demand for improvements across the District and County would have significant resource implications. This was a matter for further Member deliberation during the forthcoming budget scrutiny exercise.

* **77** **Petitions/Parking Policy Reviews**

No requests for reviews of parking policy had been made.

* **78** **Delegated Powers**

The Committee noted the Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/19/75) on actions taken under delegated powers since the last meeting.

* **79** **Dates of Future Meetings**

24 March 2020 at the Bideford Town Hall.

26 June and 9 October 2020 and 3 February 2021 (venues to be confirmed).

***DENOTES DELEGATED MATTER WITH POWER TO ACT**

The Meeting started at 10.30 am and finished at 12.07 pm

HIW/20/15

Torrige Highways and Traffic Orders Committee
24 March 2020

Safety issues - A3072 Brandis Corner

Report of the Chief Officer for Highways, Infrastructure Development and Waste

Please note that the following recommendations are subject to consideration and determination by the Committee before taking effect.

Recommendation: It is recommended that:

- (a) Members note the contents of this report;**
- (b) Subject to funding being identified the actions identified in section 3 of this report be undertaken.**

1. Introduction

At the meeting of this Committee on 8 October 2019 it was resolved that a Report be circulated to Members and, if necessary, consideration be given to convening a special meeting of this Committee to consider the safety issues at Brandis Corner relating to poor visibility which had led to incidents and near misses.

2. Background

Brandis corner is a junction in Bradford and Cookworthy Parish where the C462 from Holemoor meets the A3072 running between Highampton and Holsworthy. The Bickford Arms lies to the west of the junction, the Old Post Office to the east, and Bickford Cottage and a row of storage buildings to the south.

Devon County Council carries out an annual Collisions cluster review, in 2019 the criteria used was five reported injury collisions in a 30m radius in the last five years of validated data (2014-2018).

The 2019 review identified 78 clusters in Devon, 8 of which were on the Highways England network and discounted. The clusters are analysed and prioritised by the number of collisions and their severity. These cluster sites are the sites Devon County will promote for road safety improvements when finance becomes available. Brandis Corner had two reported slight injury collisions during this period.

Following the request for a report the site was visited by the Neighbourhood Highways Manager, and Safer Travel Strategy & Programme Officer, on 17 January 2020.

During the site visit the following issues were identified:

- 1. The straight nature of the A3072, with good forward visibility, encourages high traffic speeds through the junction. There are centre warning lines, in accordance with the Traffic Signs Manual. The use of double unbroken white lines to prevent overtaking is not permitted as forward visibility on the main road is not constrained.
- 2. The Brandis Corner junction lies in a slight dip on the A3072, and consequently is not evident to drivers until they are almost at the junction. This is especially so for drivers approaching from the east as there is a slight rise on the approach.

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3. Visibility is constrained for drivers exiting the side road to enter the A3072 by the frontages of the properties on either side. This is especially so for drivers wanting to turn right as they are not able to see to the east (left) until they are some way over the stop line.

During the site visit an impromptu meeting was held with a local resident who owns land on the south side of the junction and The Old Post Office on the east side of the junction. The resident has stated that he would not be willing to give up any land on the south side of the junction to allow a change in the road alignment.

3. Options

The owner of the land and buildings on the south side of the junction has stated that he would not be willing to give up any land. Without changing the alignment of the road it is not possible to introduce any features that are likely to reduce vehicle speeds on the A3072. Devon County Council current policy also stipulates that speed limits are not to be reduced for isolated hazards, but states instead that hazards should be appropriately signed. Therefore, it is not proposed that the speed limit will be changed.

The main aim is therefore to make the junction more visible to drivers on the A3072.

The two proposed options are:

1. Clean the direction signs and ensure that suitable forward visibility of the signs is maintained, this will make the junction more visible.
2. Apply light coloured High Friction Surfacing (HFS) on both approaches of the A3072, this will make drivers more aware that they are approaching a junction and aid braking.

Keep Clear markings are painted on the C462, approximately one vehicle length back from the stop line. The purpose of these markings is to allow anyone who has moved over the stop line to enter the A3072 to reverse back if traffic is approaching. Keep clear markings are detailed in the Traffic Signs Manual to keep accesses clear, they are not proscribed for this type of use.

4. Representations

The request for a report was made by Councillor Barry Parsons and supported by Parish Councillors Bill Pennington and Nigel Manners.

5. Financial Considerations

No funding has currently been identified for this proposal.

6. Environmental Impact Considerations

There are no environmental impact considerations in these proposals.

7. Equality Considerations

No equality considerations have been identified for the proposals highlighted in this report.

8. Legal Considerations

There are no specific legal considerations identified in the proposals in this report.

9. Risk Management Considerations

This policy/proposal has been assessed and all necessary safeguards or action have been taken/included to safeguard the Council's position

The use of HFS is under review as it has led to damage to the top layer of the road surface in some locations. Any surfacing materials would therefore need to be considered by the Materials Laboratory before use.

10. Public Health Impact

Safety issues have been raised at this junction, the proposals in this report seek to address these issues.

11. Summary/Conclusions/Reasons for Recommendations

Safety at this junction has been raised as an issue by local members, who have asked for a report on options. Due to the physical layout of the junction, particularly the proximity of properties, it is not feasible to change the alignment. Therefore, there is no easy solution, and there have been attempts to solve the problem in the past. The proposals outlined above present a practical approach.

Meg Booth
Chief Officer for Highways, Infrastructure Development and Waste

Electoral Division: Holsworthy Rural

Local Government Act 1972: List of Background Papers

Contact for enquiries: John Fewings

Room No: Rydon Depot

Tel No: 01392 383000

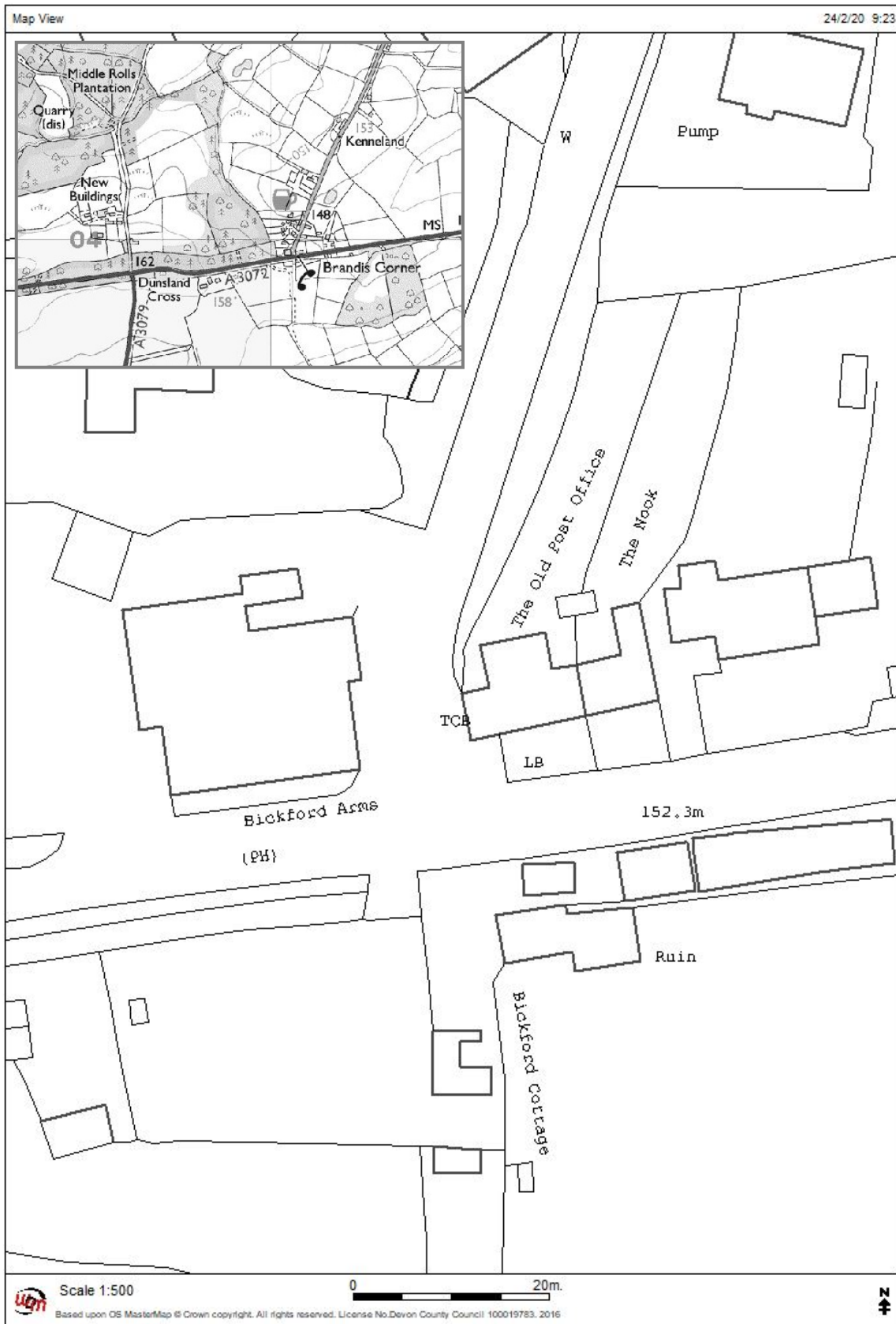
Background Paper	Date	File Ref.
None		

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sc/cr/ Safety issues - A3072 Brandis Corner
03 130320

Agenda Item 4

Appendix I
To HIW/20/15

Location and Junction Plan



HIW/20/16

Torrige Highways and Traffic Orders Committee
24 March 2020

Actions Taken Under Delegated Powers

Report of the Chief Officer for Highways, Infrastructure Development and Waste

Please note that the following recommendation is subject to consideration and determination by the Committee before taking effect.

Recommendation: It is recommended that the report be noted.

1. Summary

In accordance with Minute *4 of the Meeting of this Committee on 20 June 2017 this report details the actions taken in respect of traffic regulation orders under Delegated Powers since the last meeting.

2. Actions on Advertised Traffic Orders

Since the last meeting of this Committee, a number of Traffic Orders have been progressed and where objections have been received, these have been dealt with by a consultation with the Chair and local County Councillors. Details of these matters are listed below.

Location	Proposal	Action
Countywide	Introduction of Care Workers permits and changes to Dispensation Permit scheme	Traffic regulation order advertised, objections resolved and scheme implemented following consultation with the Cabinet Member for Highway Management and the Cabinet Member for Adult Social Care & Health Services.

Electoral Divisions: All in Torrige

Local Government Act 1972 - List of Background Papers

Contact for enquiries: Lee Cranmer

Tel No: 0345 155 1004

Background Paper	Date	File Ref.
None		

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